



## International Conference on Flood Management Webinar No.2

"The Flood Challenge to Resilience"

# 2020 Kyushu (Japan) floods

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Executive Director, International Centre for Water Hazard and Risk Management (ICHARM)

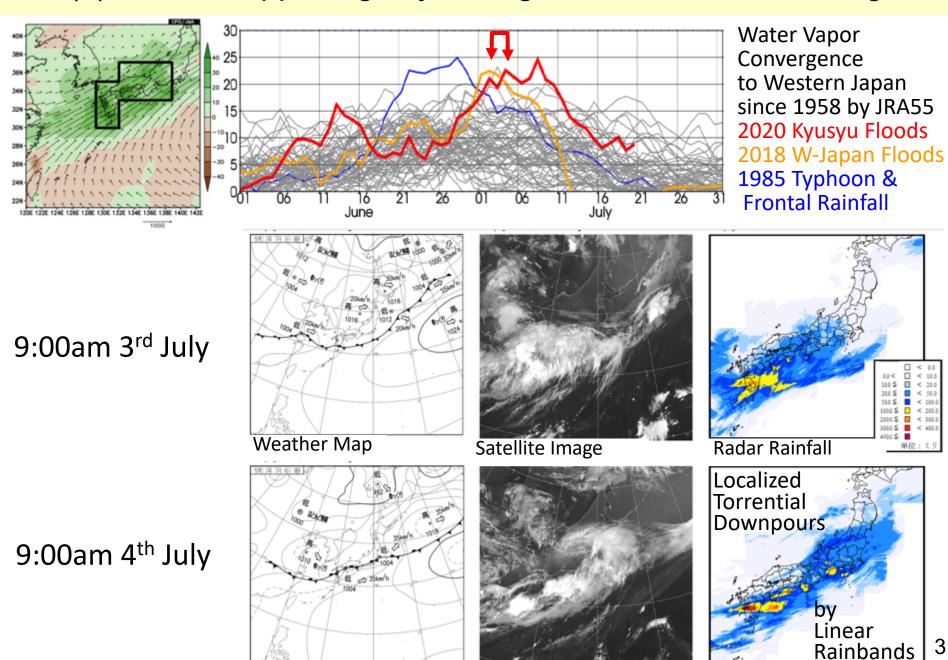
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Council Member, Science Council of Japan (SCJ), Cabinet Office of Japan

Chair, Japan National Committee on Earth Observation, MEXT

Chair, River Council of Japan, MLIT

### (1) what is happening in your region - source/s of flooding



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### Historical Floods July 1965 5700 m<sup>3</sup>/s



**July 1982 5500** m<sup>3</sup>/s

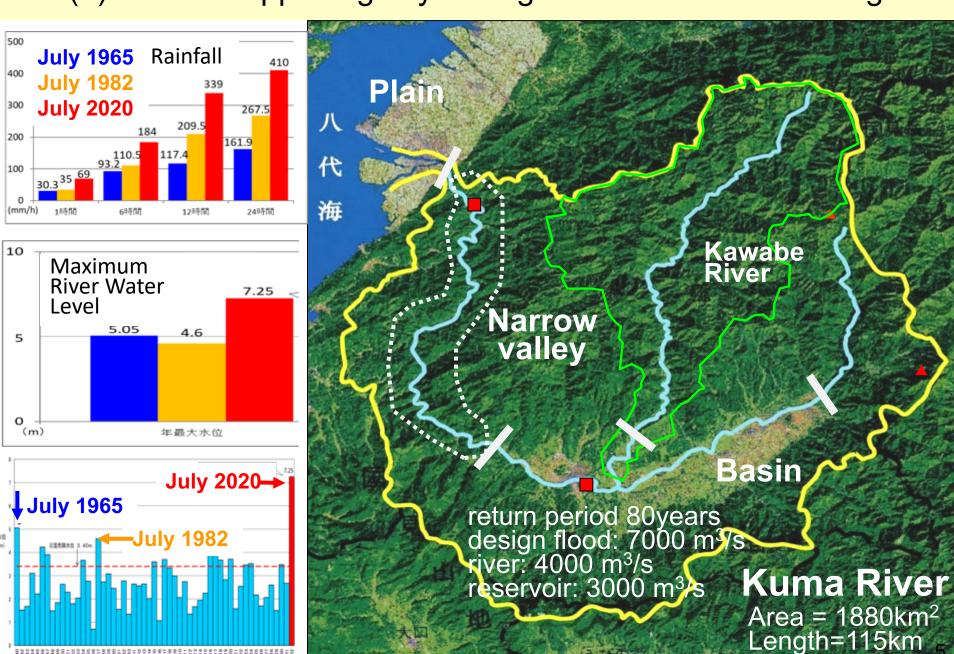


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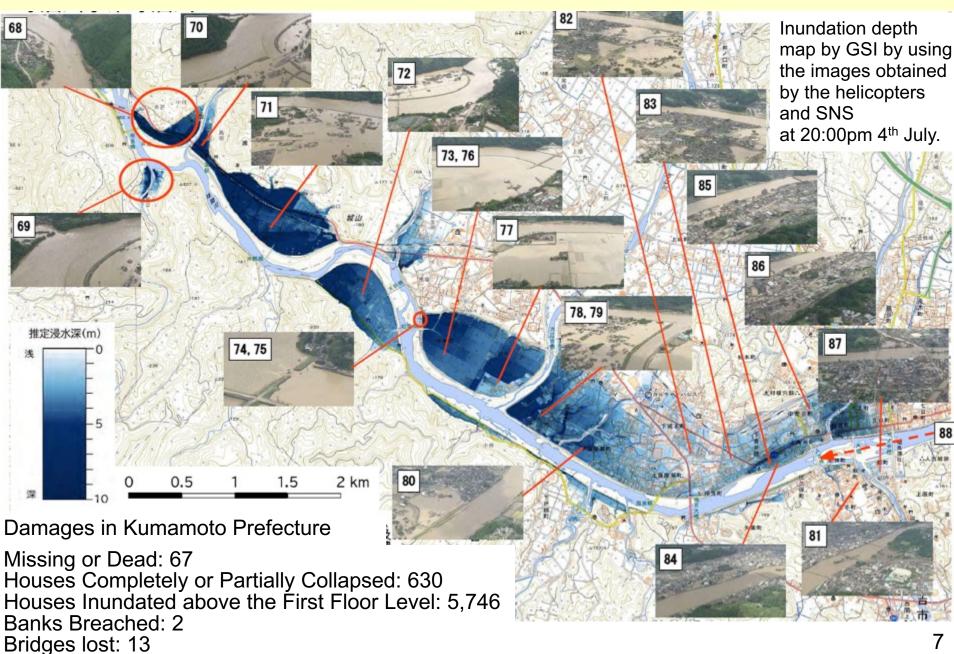




### (1) what is happening in your region - source/s of flooding



### (2) what are the consequences of these events



### (2) what are the consequences of these events



# (3) how are these events being managed under the current situation of coronavirus pandemic

# The contents of "A guideline for the creation of countermeasures against flood disasters during a pandemic situation (COVID-19)"

- 1. Characteristics of COVID-19 and general measures
- 2. COVID-19: What has already happened and what is likely to happen in the future
- 3. Things likely to happen in the event of a natural disaster can occur during the COVID-19 pandemic
- 4. Basic guidelines for disaster response during the COVID-19 pandemic
- For individuals
- 6. For communities
- 7. For local governments
- Basic approaches to planning evacuation
- 9. Basic approaches to evacuation shelter administration
- 10. Things to be aware of concerning evacuation destinations other than shelters
- 11. Challenges people will face when seeking to rebuild their lives

| Cont      | rents   |  |  |  |  |  |
|-----------|---|--|--|--|--|--|
|           | 1 Characteristics of COMP 10 and annual annual  |  |  |  |  |  |
| 1.1       | haracteristics of COVID-19 and general measures1  General measures to prevent the spread of COVID-191                     |  |  |  |  |  |
| 1.1       | Symptoms of infected persons and infectivity.   |  |  |  |  |  |
| 1.2       | Guidelines for when to seek advice in the event of a suspected COVID-19 infection   |  |  |  |  |  |
| 1.3       | Effects of the spread of infection on medical institutions, welfare facilities, etc                                       |  |  |  |  |  |
| 1.4       | End of the COVID-19 pandemic and what we need to do in the meantime   |  |  |  |  |  |
| 1.6       | If a family member starts feeling unwell or someone has come into close contact with an                                   |  |  |  |  |  |
| 1.0       | infected person   |  |  |  |  |  |
| 2 0       | OVID-19: What has already happened and what is likely to happen in the future   |  |  |  |  |  |
| 2. 0      | How the situation currently stands  |  |  |  |  |  |
| 2.1       | Convalescence and medical treatment for infected persons 3  |  |  |  |  |  |
| 2.2       | Humanitarian concerns 3   |  |  |  |  |  |
| 2.3       | Social activities, etc. 3   |  |  |  |  |  |
|           | social activities, etc  |  |  |  |  |  |
|           | ooding and rainfall) occurs during the COVID-19 pandemic  |  |  |  |  |  |
| 3.1       | Strain on medical resources   |  |  |  |  |  |
| 3.1       | Strain on medical resources 4 Evacuation 4  |  |  |  |  |  |
| 3.3       | Evacuation 4<br>Sheltering 4  |  |  |  |  |  |
| 3.3       |   |  |  |  |  |  |
| 2.1       | Disaster response   |  |  |  |  |  |
|           | asic guidelines for disaster response (landslide disasters caused by flooding and rainfall) during<br>e COVID-19 pandemic |  |  |  |  |  |
| th<br>4.1 | e COVID-19 pandemic   |  |  |  |  |  |
| 4.1       | Common challenges facing individuals, communities and administrative authorities  |  |  |  |  |  |
|           |   |  |  |  |  |  |
| 4.3       | Administrative authorities  |  |  |  |  |  |
|           | dividual measures   |  |  |  |  |  |
| 5.1       | Improve knowledge and coping skills relating to infectious diseases   |  |  |  |  |  |
| 5.2       | Come up with an evacuation plan   |  |  |  |  |  |
| 5.3       | Sheltering 7  |  |  |  |  |  |
| 5.4       | Period in which victims work to rebuild their lives following a disaster  |  |  |  |  |  |
|           | ommunity measures   |  |  |  |  |  |
| 6.1       | Disseminate information regarding infectious diseases and measures  |  |  |  |  |  |
| 6.2       | Securement of evacuation sites and shelters   |  |  |  |  |  |
| 6.3       | Support for drawing up evacuation plans 9   |  |  |  |  |  |
| 6.4       | Evacuation and short-term sheltering  |  |  |  |  |  |
| 6.5       | Advance disaster prevention and disaster mitigation activities (sheltering)10   |  |  |  |  |  |
| 6.6       | Support for administering evacuation shelters   |  |  |  |  |  |
| 6.7       | Support for sheltering and to help victims rebuild their lives  |  |  |  |  |  |
| 6.8       | Other 11  |  |  |  |  |  |
|           | dministrative measures  |  |  |  |  |  |
| 7.1       | Disseminate information regarding infectious diseases and measures  |  |  |  |  |  |
| 7.2       | Securement of evacuation sites and shelters   |  |  |  |  |  |
| 7.3       | Arrangements and facilities at evacuation sites and shelters  |  |  |  |  |  |
| 7.4       | Evacuation support  |  |  |  |  |  |
|           | iii   |  |  |  |  |  |
|           | ***   |  |  |  |  |  |

|    | 7.5    | Support for drawing up evacuation plans   | .14 |
|----|--------|---|-----|
|    | 7.6    | Rescue work   | .15 |
|    | 7.7    | Temporary clinics, dealing with infected patients, etc  | .15 |
|    | 7.8    | Ascertaining the situation surrounding disaster victims and providing support while they sheltering |     |
|    | 7.9    | Support for drawing up plans for sheltering   |     |
|    | 7.10   | Overall system  |     |
|    | 7.11   | Securement of human resources   | .17 |
|    | 7.12   | Systems   | .17 |
| 8. | Ba     | sic approaches to evacuation plans  | .18 |
|    | 8.1    | What to consider when coming up with an evacuation plan   | .18 |
|    | 8.2    | Basic approach to evacuation  | .18 |
|    | 8.3    | Basic approach to evacuation timing   | .18 |
|    | 8.4    | Things to take with you   | .18 |
|    | 8.5    | Drills  | .19 |
| )  | Ba     | sic approaches to evacuation shelter administration   | .20 |
|    | 9.1    | Arrangements and facilities at evacuation shelters  | .20 |
|    | 9.2    | Utilization of ICT  | .20 |
|    | 9.3    | Administrative system   | .20 |
|    | 9.4    | Things to take into consideration.  | .20 |
|    | 9.5    | Putting in place infection-conscious living environments and making improvements as                 | the |
|    |        | need arises   | .21 |
| (  | 0. Th  | ings to be aware of concerning evacuation destinations other than shelters                          | .22 |
|    | 10.1   | General   | .22 |
|    | 10.2   | Sheltering at home  | .22 |
|    | 10.3   | Sheltering in a car   | .22 |
| j  | 1. Ch  | allenges people will face when seeking to rebuild their lives                                       | 23  |
| 2  | eferen | ces   | .24 |
|    |        |   |     |



10



### (3) how are these events being managed under the current situation of coronavirus pandemic

Collection of Critical Situations in which local government officers are confused or in dilemma during an emergency response.

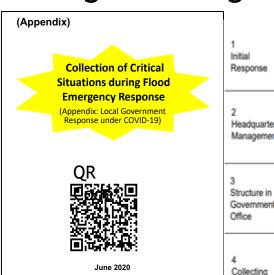
Initial

Response

Headquarters

Management

Collecting



Public Works Research Institute (PWRI) International Center for Water Hazard and Risk Management (ICHARM)







Collaborating

Stakeholder

Issuing

Evacuation

Advisory, etc.

Disseminating

Shelters

It seems there was an infected person among the evacuees, but we don't know who the high-risk contacts are!

8 Shelters (designated evacuation space and shelters, etc)

~ Difficulty in grasping who are high-risk contacts ~

Managers of designated evacuation space and shelters, etc.



The public health center informed us that a person who had temporarily evacuated at our shelter later went on to test positive for COVID-19 at the health center. However, we have no record of an evacuee by the name given to us, so we do not know the space allocated to that person.

> Result The high-risk contacts of the infected person are unknown, so evacuees become worried. Also, as the used shelter space is also unclear, the entire shelter has to be disinfected.

Management

Prepare a reception sheet for listing names of evacuees

- Prepare a reception sheet for recording names of evacuees in readiness for tracing people if it emerges that an evacuee tests positive at a later date, making sure that evacuees write down their names and contact details, and that you record their state of health at time of evacuation, in order to make tracing easier.

Distinguish people suspected of being infected at receptions of designated emergency evacuation sites/shelters

- In disaster response, if a suspected COVID-19 case comes to the designated emergency evacuation site/shelter to evacuate regardless of advance guidance, get that person to make a self-dedaration about his/her condition at the
- If implementing space division, record the space to be used by that evacuee and his/her state of health in the reception sheet, so that any people coming into close contact with that evacuee can be traced if necessary

Facilities

Stockpile clinical thermometers

 If evacuation at designated emergency evacuation sites/shelters becomes prolonged, the health of evacuees may change. Therefore, stock up on clinical thermometers in order to distinguish changes in the health of evacuees. As contact from a clinical thermometer may spread the infection, it is best to use a non-contact thermometer

Make evacuees aware of the need to record their health changes

- Make evacuees aware that they should notify the shelter reception at anytime if their health changes, such as running a high temperature.







#### (4) what are the main lessons learned from the situation

Oct., 2013 Izu Oshima Island (Sediment)

- 824mm/24hrs (Typhoon)
- Human Loss: 39
- evacuation warning

Aug., 2014 Hiroshima City (Sediment)

- 121mm/hr (Typhoon, Frontal Line)
- Human Loss: 74
- evacuation warning, land use

Sep., 2015

Kanto & Tohoku (Bank Breach)

- 551mm/24hrs (Typhoons)
- Human Loss: 8
- evacuated by helicopter: 1339 and by boat: 2919

Aug., 2016 Hokkaido & Tohoku (Bank Breach and Sediment)

- 251mm/72hrs (Typhoons)
- Human Loss: 27
- evacuation of physical handicaps
- local socio-economic impact

June, 2017

Northern Kyushu (Sediment)

- 299mm/6hrs (Frontal Line)
- Human Loss: 42
- sediment and flood complex



Nov., 2014
Amendment: Sediment Disasters Prevention Act

Jan., 2015:

Policy Vision: Disaster Prevention and Mitigation against a New Stage

May, 2015 Amendment: Flood Risk Management Act

Probable Maximum Rainfall for Life-Saving

Dec., 2015
Policy Vision: Rebuilding Flood-Conscious Societies: Class A Rivers

- Raising public awarenessStructural measures for crisis management

Jan., 2017 Policy Vision: Rebuilding Flood-Conscious Societies: Class B Rivers

- Life-saving of physical handicaps
- Local socio-economical continuity

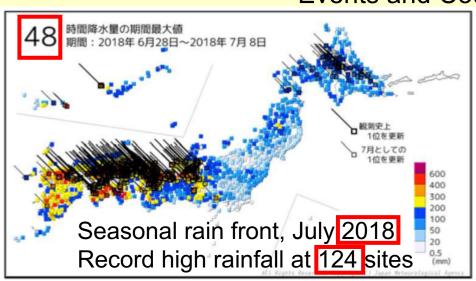
May, 2017

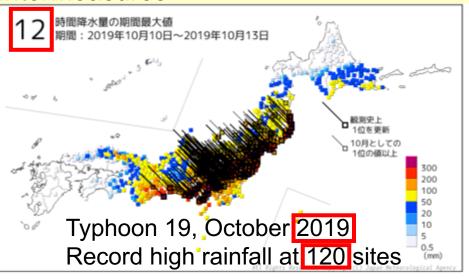
Amendment: Flood Risk Management Act

- Mega-Flood Management Committee
- Evacuation planning and drilling for handicap-accessible facilities
- Recovery by the national government

### Recurrent Water-related Disasters in Japan

**Events and Countermeasures** 





| 2,581  | Sediment Disasters                           | 935    |
|--------|--|--------|
| 18.010 | Houses Completely or Partially Collapsed     | 13,945 |
| 47     | Banks Breached                               | 140    |
| 7,100  | Houses Inundated above the First Floor Level | 32,563 |
| 245    | Missing or Dead                              | 101    |

### (4) what are the main lessons learned from the situation

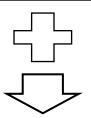
#### River Council of Japan, Panel on Infrastructure Development

Committee on Water-related Disaster Risk Reduction under Climate Change



The Kick-off Meeting with the Minister, Nov. 13, 2019

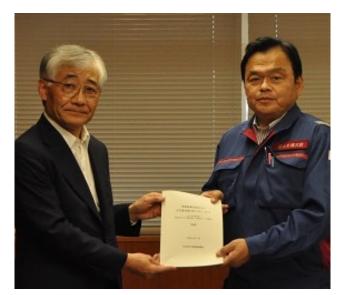
"Rebuilding Flood-Conscious Societies"



"Flood design by coupling with climate models"

"Basin-wide Flood Management"

Strengthening
water-related disaster
resilience
and
enabling
sustainable development
through inclusive ways



A new basin-wide flood management policy was proposed to the Minister July 9, 2020

### "Flood design by coupling with climate models"

### Climate Change Projection by MEXT, JMA, and ME







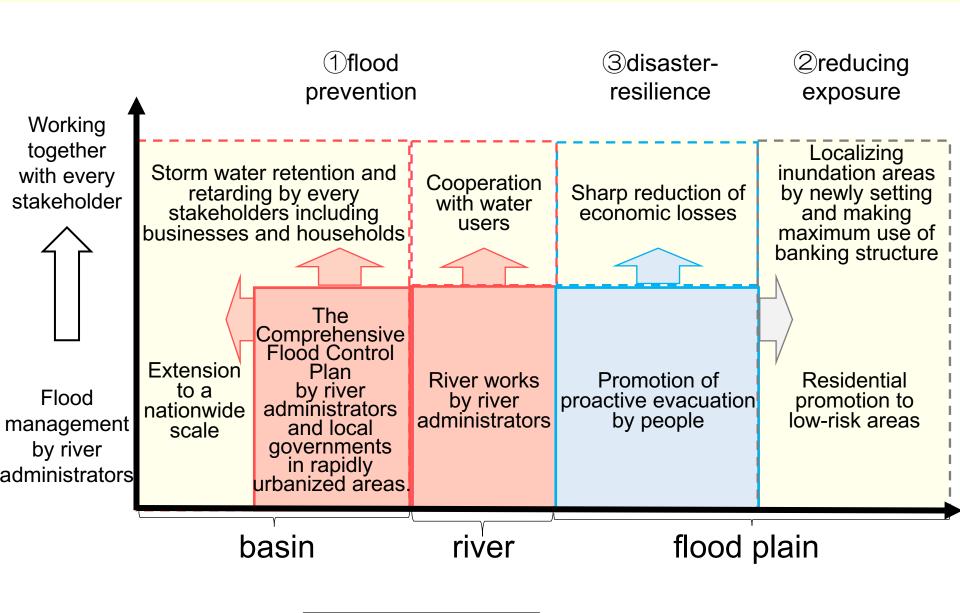
|         | scenarios               | resolution | ensemble | Targeted Area      | Product Name          |
|---------|-------------------------|------------|----------|--------------------|-----------------------|
| ME, JMA | RCP<br>2.6 <b>∼</b> 8.5 | 20km       |          | nationwide         | NHRCM20               |
|         |                         | 20km       | 0        | nationwide         | d4PDF(20km)           |
| MEXT    | RCP8.5                  | 5km        |          | nationwide         | NHRCM05               |
|         |                         | 2km        |          | nationwide         | NHRCM02               |
| MEXT    | RCP2.6                  | 5km        |          | nationwide         | NHRCM05               |
|         |                         | 2km        |          | nationwide         | NHRCM02               |
|         |                         |            | 0        | nationwide         | d4PDF(5km,SI-CAT)     |
| MEXT    | RCP8.5                  | 5km        | 0        | Hokkaido<br>Kyushu | d4PDF<br>(5km,yamada) |
|         | RCP8.5<br>(2d increae)  | 20km       | 0        | nationwide         | d2PDF(20km,SI-CAT)    |

DIAS Cada integration & Analysis System

Flood Management Plan Revised by MLIT

|                     | 2degree increase | 4degree<br>increase | Short event |
|---------------------|------------------|---------------------|-------------|
| Hokkaido, NW-Kyusyu | 1.15             | 1.4                 | 1.5         |
| The Other           | 1.1              | 1.2                 | 1.3         |
| National Average    | 1.1              | 1.3                 | 1.4         |

### "Basin-wide Flood Management"



Measures up to now

Measures to be implemented in

### **Strengthening Disaster Resilience**

